South Hams Annual Report





1 Introduction

The 2016/17 financial year has undoubtedly been a challenging year with reduced central funding for local government. We have however, continued to work in partnership with West Devon Borough Council which has allowed South Hams District Council to achieve annual savings of £3.9 million and more importantly protect all front line services.

During the year we have been unrelenting in seeking and attempting to deliver efficiencies and improving services. We have done this by adopting innovative IT solutions which admittedly haven't been without their glitches but are now steadily improving performance. Significant improvements have also been made in planning and benefits processing times.

The Council has made substantial progress in designing services which are more in line with our customers' requirements and as far as possible are future proofed. Our staff are to be congratulated for the way in which they have managed the significant changes that the organisation has undergone and they, together with the Councillors, are proud of what we have achieved.

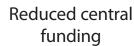
The year has also seen the Council make good progress with the Joint Local Plan, a strategic planning document which sets out development and growth up until 2034. Working together South Hams District, West Devon Borough, and Plymouth City Councils have approved a Joint Local Plan which subject to further community consultation and examination is on track to be adopted later this year and will set home building and job targets for all three authorities.

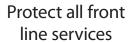
Commitment to Joint Local Plan

£3.9m
annual saving

No services to communities removed









The Council has continued to play an influential role in sub regional debate on a number of key topics including devolution and productivity and continues to work closely with the Heart of the South West Local Enterprise Partnership (LEP) to secure Growth Deals to facilitate economic growth, job creation and prosperity in the area.



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Clir John Tucker Leader of the Council



Storden

Steve Jorden
Executive Director
(Strategy & Commissioning)
and Head of Paid Service



WHOKE

Sophie Hosking
Executive Director,
Service Delivery and
Commercial Development







Working together





Designing services



Sub regional debate



Joint Local Plan

2 Finance

The Council's net budget is £8.4 million for 2017/18. By 2018/19 the Council will receive no core Government funding (Revenue Support Grant) and the Council will need to be self-sufficient.

The withdrawal of Government funding has happened two years earlier than expected. The Council is facing a budget gap over the next two years of £600,000, which the Council is planning to cover through a combination of generating income through business development, ensuring maximum use of its assets, and further reduction in costs.

The Council increased its element of the Council Tax by £5 for 2017/18 to £155.42 for a Band D property. Of the money that South Hams collects in Council tax (an average Band D bill is £1,737) only 9% goes to services provided by South Hams, the rest goes to Devon County Council, the local Town or Parish Council, the Fire and Police services.

How your money is spent

9% South Hams District Council for: refuse collection and kerbside recycling, housing, planning, street cleaning, leisure

10% Police and Crime Commissioner for Devon and Cornwall

for: law and order and crime reduction

5% Devon & Somerset Fire and Rescue Authority for: fire prevention, fire and rescue

3% Town and Parish Councils for: local amenities

70% Devon County Council for: education, roads, care for the elderly and disabled, child protection, public health, libraries, recycling centres and waste disposal

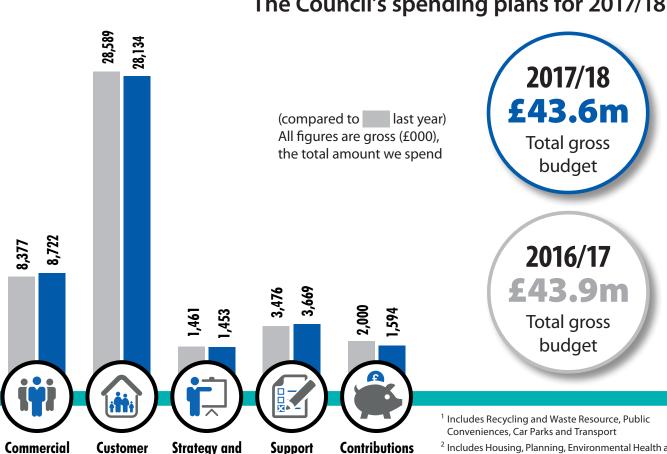
3% Devon County Council - additional precept to fund adult social care



The 2016/17 budget for South Hams was £8.75 million but the actual spend for the year is predicted to be 0.3% higher (£27,000), which will be paid for out of the Council's Unearmarked Reserves which will stand at £1.78 million. The Council's financial strategy recognises the need to maintain these reserves to provide stability for both medium and longer term financial planning and to provide a contingency against unforeseen events. Maintaining a level of reserves also protects against the volatility of some income and expenditure budgets which can be dependent on economic conditions, the weather and tourism.

The Council's gross expenditure was £43.9 million for 2016/17. Gross income for the year was £35.15 million, resulting in a net budget for 2016/17 of £8.75 million. The Council receives income from Government grants (such as rent allowances, revenue support grant and new homes bonus) and from business rates and fees and charges.

The Council's spending plans for 2017/18



Commissioning

Services

from reserves

First ²

Services 1

² Includes Housing, Planning, Environmental Health and the administration of Council Tax, Business Rates and Benefits

3

Organisational Effectiveness

Throughout the year we have continued to improve performance to meet the needs of our customers.

We have systematically reviewed areas of poor performance, streamlined processes, embedded new IT solutions and delivered staff training. As a result we have seen a significant reduction in call volumes, an increase in transactions online and quicker turnaround times for planning, benefits and disabled facility grants applications.

Our Workforce

South Hams District Council and West Devon Borough Councils directly employ 292.5 full time equivalent staff to deliver shared services. South Hams District Council also employs a manual workforce of 155 staff to deliver a large number of frontline services. Staff throughout the Councils continue to perform well with sickness levels below the national average. HR policies allow a fair and positive relationship between employer and employee. Regular staff briefings and an online staff appraisal system ensures staff are up to speed with Council priorities. Employees are able to evidence their achievements and identify any training needs through the appraisal process. Both Councils are committed to providing opportunities to young people and currently have 5 apprentices.







Audit Assurance

The Council has a number of measures in place to assess its performance. An **Audit Committee** meets five times a year and its role is to provide an oversight of the financial reporting and audit processes plus the system of internal controls and compliance with laws and regulations. The Council also has two internal audit staff managed by the Devon Audit Partnership who provide an opinion on the internal control environment and governance processes.

External audit is provided by KPMG who in 2016 reported that they were satisfied that in all significant respects the Council has put in place proper arrangements to secure economy, efficiency, and effectiveness in its use of resources.

Risk Management

There is a culture of risk ownership and management throughout the Council in 16/17, particular focus has been given to health and safety and information security. Risks are logged centrally and are updated regularly. For each risk, the uncertainties are identified. along with the consequences, likelihood of occurrence and strategic impacts that would result. The Council's Senior Leadership Team review the corporate risk log monthly and updates are reported to Elected Members via the Audit Committee on a biannual basis. Elected Members also have the opportunity to raise concerns with the mitigating actions being taken by officers and can suggest new risks for consideration.

Governance

The Council has a Governance Framework which comprises of the systems, processes, culture and values under which they operate. This is in place to ensure transparent decision making and proper use of public funds and is reported annually through the Annual Governance Statement. In addition to the controls and procedures mentioned above, the Council's primary governance documents are set out in the Constitution (for example, Contract Procedure Rules, Financial Procedure Rules and Codes of Governance). The Constitution is reviewed annually and adopted at the Annual Meeting for the forthcoming year. The Council has a Report Monitoring process in which all reports are checked against the principles of clarity, fairness, legality, and financial regularity and soundness. The Statutory Officers' Panel carries out a rolling review of the Council's core policy documents to ensure that they are kept updated, relevant and effective.











A few things we spent your money on 2016/17



individual household waste collections per annum



1,200 play park inspections



2,300 planning applications processed



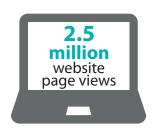








planning enforcement investigations





170,000 calls handled



Disabled facility grants awarded





Listed building consents issued



67,000 people registered to vote



abandoned vehicles investigated





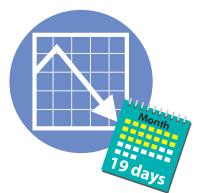




Performance



Council of the Year Award 2016



Housing benefit claims processing times reduced from 42 to 19 days



Online transactions increased by 17%



Missed waste collections performing 50% above target



Minor planning determinations delivered on time improved to 98%



Call volumes decreased by 25%

To track the Council's progress throughout the year visit

www.southhams.gov.uk

Search for Councillors and Committees, Overview & Scrutiny Panel.

For a list of council services visit

https://www.gov.uk/browse/housing-local-services/local-councils

Strategies & Plans

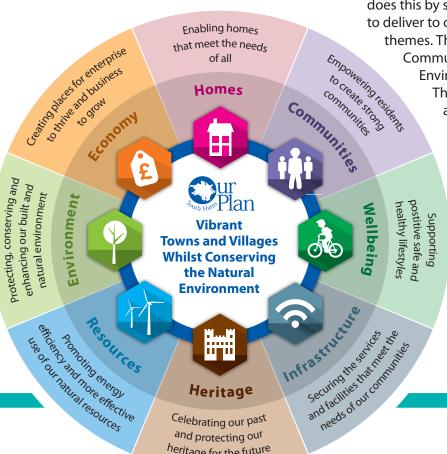
The Council has a number of strategic documents and plans that guide its approach to achieving its vision and ensuring that it remains financially sustainable.



Our Plan

The Council's 'Our Plan' describes the Council's vision and aspirations for our communities. It does this by setting out what the Council wishes to deliver to our communities under eight themes. These themes are: Homes; Economy; Communities; Wellbeing; Infrastructure; Environment; Heritage; and Resources. There is then a range of external policies and strategies which support the delivery of 'Our Plan' (e.g. Planning Policy Guidance, or Homelessness Strategy) helping the Council to deliver this vision. Underpinning these outward looking policies postitive safe anc healthy lifestyles and strategies are internal policies and strategies to help us to deliver Our Plan (e.g. digital technology, agile working, staff appraisals to help develop our workforce). The Council posts all of its strategies and policies, both

internal and external, on its website.

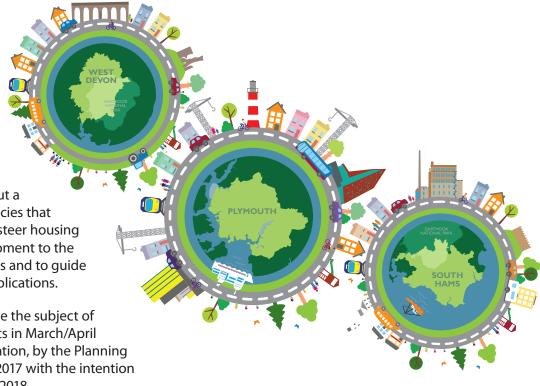


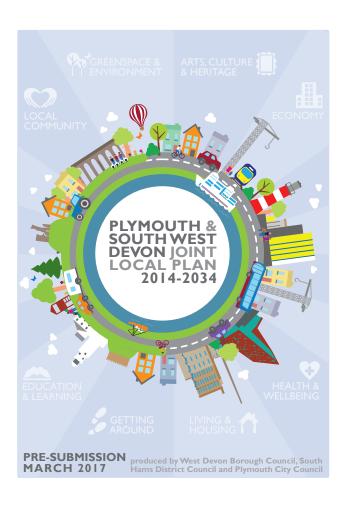
and protecting our heritage for the future

Joint Local Plan

A key responsibility of the Council is to maintain an up to date development plan.
The Joint Local Plan, prepared in conjunction with West Devon and Plymouth Councils sets out a strategy and detailed policies that establish a framework to steer housing and employment development to the most sustainable locations and to guide decisions on planning applications.

The Joint Local Plan will be the subject of public engagement events in March/April 2017 ahead of an examination, by the Planning Inspectorate, in Autumn 2017 with the intention to adopt in the year 2017/2018.





Medium Term Financial Strategy

Looks at financial planning and management for a 5 year period. This helps us to develop a sustainable budget over the medium term. It incorporates key factors such as changes in Government funding, our spending plans, and the levels of savings we need to make to achieve a balanced budget.

The Asset Management Plan

Sets out the strategic direction for the Council both as a land owner and with respect to its asset portfolio. It is essential to have a long term plan, to facilitate day to day operational decisions. The key points of the plan are to:

- commence a limited programme of residential development
- grow the existing commercial portfolio of small starter units
- facilitate community use of assets if appropriate
- dispose of underperforming and non strategic assets for re-investment

Achievements during 2016/17

HOMES – Enabling homes that meet the needs of all

Action	16/17 Progress
Implement a housing delivery programme	300 new affordable homes granted planning consent for local people. 11 homes delivered through the village housing initiative in smaller rural locations. An additional £115,000 received through planning agreements to invest in affordable housing. 2 properties built and occupied to meet the specific needs of disabled households. £230,000 allocated for the future delivery of housing projects.
Homeless Strategy	Widely consulted and adopted a 5 year homeless strategy setting out the Council's commitment to tackle the causes of homelessness.
Disabled facility grants	Awarded over £487,000 for 118 projects to facilitate independent living through adaptation of homes including level shower access, stair lifts and rails.
Affordable housing	£1.88 million Community Led Housing funding awarded to encourage future homes in the area. Continue to work closely with community housing groups to deliver additional housing.
Sherford	First phase of development commenced - 313 homes in South Hams approved to date including 63 affordable homes.
ATMOS Project, Totnes	Made a Community Right to Build Order to deliver a mixed-use redevelopment to include 62 affordable homes, 37 retirement homes, commercial, community and cultural space, and enhanced public realm including improved access to the River Dart.

ECONOMY – Creating places for enterprise to thrive and business to grow

Action	16/17 Progress		£	
Clarify and deliver an economic development programme	Agreed a programme for 2016-18 including a funded support package for start-up and growing businesses. Continued sub regional partnership delivery. Business database development and provision of business news bulletins.			
South Devon Coastal Local Action Group	Acted as accountable body and supported this initiative to create jobs rural economy, 8 projects approved to date worth over £131,000+ inve			
Heart of the South West Growth Deal 3	Further funding granted for targeting the final 5% of premises not ber from superfast broadband through partnership working.	efit	ting	}

Better Business For All Partnership	Achieved a Federation of Small Businesses Award for work to this partnership including provision of advice and support to over 500 businesses during routine food inspections.
Council owned premises	Achieved over 90% occupancy rate for all Council owned commercial premises.
Business units	Planning permission and contractors secured to build commercial units at Dartmouth and Totnes.

INFRASTRUCTURE – Securing the services and facilities that meet the needs of our communities

Action	16/17 Progress
Renew strategic infrastructure delivery plan	Plan prepared in consultation with strategic partners and infrastructure providers which seeks to ensure the timely delivery of: transport, highway infrastructure, education, community facilities and open space / formal play areas. (This plan forms parts of the Joint local Plan process)
Waste review	Started Waste Review by conducting 9 waste review roadshows. Moved over 4,000 households to alternate weekly recycling collections allowing for improved recycling services. Also introduced in-cab technology to improve efficiency of service.
Grounds maintenance review	Review carried out to ensure performance improves and that we are in a position to take on additional business when opportunities arise to generate income for the Council.
Street Cleansing	Service improvements and consultation on street cleansing and introduction of mechanical sweepers allowing for cleaner streets.

COMMUNITIES – Empowering residents to create strong communities

Action	16/17 Progress
Produce Joint Local Plan	Conducted over 30 community engagement events to canvas local views on the proposed Joint Local Plan due to be adopted in late 2017.
Neighbourhood Parish Plan	3 new plans underway and continued support provided to 30 communities already developing plans.
Community reinvestment fund	Over £153,000 awarded to 8 projects for footpath, village hall and play area improvements.
Town and Parish (TAP) Funding	Over £76,000 awarded to 39 projects including air ambulance night landing sites, equipment for community play groups, bicycle storage racks and dementia action groups.
Sustainable Community Locality Fund	Over £59,000 awarded to 130+ community based projects ranging from sports equipment and composters to community celebrations.

COMMUNITIES – Empowering residents to create strong communities

continued	· · · · · · · · · · · · · · · · · · ·			
Development Management Towns and Parish Meetings	Attendance at 14 parishes/town meetings to foster a better understanding of the planning process.			
Developer Forum	Reinstated and held every 3 months, engaged with 30 agents/developers to update on changes in planning process / legislation and problem solving.			
BT Payphone Removal Consultation	Coordinated a consultation to ensure affected communities were well briefed to influence the future of payphones in their communities.			
Implement a coordinate community support offer				

WELLBEING – Supporting positive safe and healthy lifestyles

Action	16/17 Progress
Salcombe Harbour	Hosted over 5,800 visiting vessels. Facilitated cross-harbour swim for 550 entrants (believed to be biggest event of this type in UK). Co-hosted marine crime awareness and safety events with Police, RNLI and others in Salcombe and Kingsbridge.
Implement public health working group	Group established and focussed on coordinating health and wellbeing projects including Social Prescribing. 2 local GP surgeries engaged to date accessing over £43,000 funding.
Community Safety Partnership	Advised 610 year 8/9 pupils on safe internet use, sexting, consent, grooming and exploitation. Supplied internet safety advice to 44 primary schools. Joined in the Fire Service Phoenix Project. Trained 87 taxi drivers to spot the signs of people trafficking, modern slavery, child sexual exploitation and safeguarding issues. Advised all secondary schools on Community Safety issues.
Junior Life Skills	Worked with 7 partners including the Police, RNLI, Fire Service, BT and Western Power to present workshops to over 800 year 6 students on safety, wellbeing and responsible citizenship.
Complete and implement health and wellbeing procurement	Secured a 25 year contract with Fusion Lifestyle to run Council owned leisure facilities and provide capital improvements of £6.4 million including a new swimming pool at lyybridge and improvements at Kingsbridge.

ENVIRONMENT – Protecting, conserving and enhancing our built environment

Action	16/17 Progress
Support delivery of the agreed improvement programmes for South Devon and Tamar Valley AONBs	Management plan priorities delivered and business plan/income generation strategy in development to diversify income sources. Heritage Lottery Funding application complete for the establishment of a Charitable Incorporated Organisation and development of a Business Membership Scheme and volunteering offer.
Major sea defence repair works	£390,000 repair work completed at Beesands and Torcross including 20m trial sea defence offering improved value for money.
Dog fouling	Held roadshows in partnership with the Dogs Trust to raise the importance of responsible dog ownership.
Measures to support design quality	Policy established to encourage high quality design following guidelines requiring layout, materials and greenspace that integrate with the neighbourhood as well as pedestrian, cycling and public transport connectivity to existing facilities and design that promotes safety.

HERITAGE – Celebrating our past and protecting our heritage for the future

Action	16/17 Progress
Stowford Mill Site, Ivybridge	Granted planning permission for renovation and redevelopment of this key heritage asset to provide 38 dwellings, 59 apartments (32 later living), 6772m² commercial use and 169m² community use.
Bovisand	Granted planning permission to include improved public access, heritage interpretation and a new link from quayside to coastal footpath.

RESOURCES – Promoting energy efficiency and more effective use of our natural resources

Action	16/17 Progress	—	
Solar panels	Installed on business units in Totnes and Salcombe.		
Support community led energy conservation and generation projects	Support for Cosy Devon scheme – Local Energy Action Project signposting residents to free energy efficiency advice.		

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Next Steps 2017-18

The Council will continue to strive to deliver efficient services that meet the needs of its customers.

We will do this by improving our use of digital technology to offer more online transactions and make it quicker and easier to find information, request and pay for a service and improve the customer experience.

Our new awareness campaign for our digital services offer 'Do it online – Save time' will run throughout the year. We will focus on getting things right first time, telling customers what level of service they can expect and then aiming to meet and where possible exceed those expectations. We will develop the use of digital social media to complement existing customer communication to widen our engagement with customers getting information quickly and when it is needed.

The reduction of call volumes achieved this year will free up staff to become more proactive in engaging with customers who do not have access to our digital services and will allow us to develop services to meet their needs.









Review of key services

In addition to focusing on delivery of services, we will focus on enforcement services, such as planning, environmental health, licensing and develop a more robust and equitable debt recovery process. As central government housing policy continues to develop, we will ensure that all elements of the Council that are involved with housing are brought together. This includes homelessness, housing benefit, private sector landlords and affordable homes. We will also focus on improving our planning service to speed up house building.

We will be working with key stakeholders and current contractors to ensure that front line services continue to perform at a high level and can be developed in the future. Recycling, waste collection, street cleansing and grounds maintenance services will be benchmarked for cost against quality, environmental suitability and performance. In the meantime we work closely with partners to improve on current services and get best value for money for residents.

There will continue to be a focus on environmental enforcement. Our community offer will ensure that environmental offenders are prosecuted where possible and communities are supported by their Council in a variety of ways.

Partnership working

We will continue to develop our existing partnerships and create new ones to improve our support to individuals and communities. Thus ensuring we offer joined up services and customers have a clear understanding of where they can get guidance and support. Through the continued development of our Locality team we aim to make a real difference on the ground. This could be through the design of local parking tariffs to encourage economic development or through enabling access to grants to support local initiatives.

Our financial future

With the withdrawal of Government funding we will need to generate additional income to be able to carry on delivering our current range of services. Over the course of the year we will be considering and implementing proposals to meet this financial challenge; these are likely to include developing investment opportunities and income generating services as well as finding further efficiencies and smarter ways of doing things.









8

2017/18 Actions

WELLBEING

Supporting positive safe and healthy lifestyles

- Explore the co-location of public services to ensure a holistic, co-ordinated approach to meet the wellbeing needs of the communities
- 3 year programme providing over £½ million investment in local play parks



HOMES

Enabling homes that meet the needs of all

- Disabled facility grants for home adaptions
- Housing projects to target empty homes, houses of multiple occupation and fuel poverty
- £1.88 million to deliver housing to meet the needs of local people
- Tenants incentive scheme to assist homeowners to downsize
- Funding to deliver affordable homes
- Continued commitment to the Sherford development

ENVIRONMENT Protecting, conserving and enhancing our built environment

5 year coastal asset repairs programme worth £1.5 million in engineering works



HERITAGE Celebrating our past and protecting our heritage for the future

Commitment to Mayflower 400

COMMUNITIES Empowering residents to create strong communities

- Asset transfers allowing communities to take on local assets
- Support Neighbourhood Plans



ECONOMY Creating places for enterprise to thrive and business to grow

- Additional business units in Totnes and Dartmouth
- Business support funding
- Shaping a sub-regional productivity plan
- Job creation through the South Devon LAG programmes



RESOURCES

Promoting energy efficiency and more effective use of our natural resources

Support community led energy conservation and generation projects and provide supportive planning policy



INFRASTRUCTURE Securing the services and facilities that meet the needs of our communities

- Improve transport and communication accessibility through partnership working
- Implement a revised emergency response and business continuity plan to support communities during emergencies.
- Introduce paperless parking permits allowing for swifter service
- Review pay & display tariffs in line with our community-led tariff policy
- Public conveniences and play park reviews
- Salcombe harbour investment for additional pontoons, upgraded shower/ toilet facilities & information office
- Totnes market square resurfacing
- Deliver further waste and recycling efficiencies





